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MEMORANDUM TO MEMBER OF THE EXECUTIVE COUNCIL

Reference: 11/1/1

Enquiries: Malele T.

TO: THE CHAIRPERSON OF THE ECONOMIC SECTOR CLUSTER TECHNICAL COMMITTEEE

FROM: HEAD OF DEPARTMENT

DATE: 23 APRIL 2009

SUBJECT: PROGRESS REPORT ON THE IMPLEMENTATION OF EXPANDED PUBLIC WORKS PROGRAMME PROVINCIAL PLAN OF ACTION FOR THE FOURTH QUARTER OF THE FINANCIAL YEAR 2008/2009

Please find attached, the report covering progress in the implementation of the Expanded Public Works Programme Plan of Action for the fourth quarter (January – April) of 2008/2009 Financial Year

The report deals with programme activities which are in the EPWP Provincial Action Plan for 2008/2009.

Below is a summary of outputs of the programme in terms of planned interventions in an effort to implement an EPWP Service Delivery Improvement Programme.

1. PURPOSE

The purpose of this Memorandum is to give progress report on progress in the implementation of EPWP Provincial Plan of Action for the period covering the fourth quarter January – April of 2008/2009 financial year.

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2. PROGESS REPORT

The Limpopo Provincial Government is implementing EPWP based on the approved 5-year business plan and the 2008/2009 EPWP Plan of Action.

The report of the previous quarter was submitted to the Economic Sector Cluster and to the Member of the Executive Council for Public Works. The reports are generated utilising monthly sectoral reports, data submitted by sector departments, municipalities and state owned enterprises participating in the implementation of the EPWP based on directives of the Sector Clusters and decisions of the Executive Council.

In the analysis of the report it should be noted that the data sets reflect information of implementing bodies that have approved and are implementing projects as per their Annual Performance Plans and budgets, conditional grants as denoted in the DORA 2008 in compliance to EPWP guidelines and quantified in Annual Performance Plans and Integrated Development Plans as tabled at the Legislature and various Municipal Councils.

Section 5 of the report reflects on compliance by various implementing bodies on reporting.

The report also highlights coordination activities carried out during the reporting period, which cover Provincial EPWP Support activities, coordination, technical and advisory services to implementing bodies, Monitoring of the implementation of EPWP, Expansion and improvement of beneficiary self sufficiency, Enhancement of delivery of EPWP, Expansion and Development of long term strategies for the EPWP as well as report on decisions of the Executive Council, challenges and proposed interventions.

3. SECTORS PERFORMANCE PROGRESS

. The programme is being implemented in four sectors of the economy which has been identified as having high opportunity for job creation and being mainstreamed for poverty alleviation and skills development. During the period under review, all sectors were able to finalise sector plans and their sector specific risk management strategies.

An Information Dissemination strategy was developed and circulated to all stakeholders for incorporation in own institution communication strategies.

The Province has been allocated R26 million by DoL for workers' training and this budget is inadequate to meet the needs of the Province, in the wake to implement an upscalling and massification programme. There are challenges with the DoL procurement system which delayed the commencement of training in the quarter, where most training was shifted to the third quarter. During the second quarter two projects from the Province were nominated as winners in the National Kamoso (EPWP) awards

A plan has been developed for the upscalling and massification of the EPWP cross sectors and has been presented to the Governance and Administration Cluster for implementing bodies to proceed with implementation.

3.1 OVERVIEW

In terms of overall programme performance, the programme is doing well in the Province with the exception of the municipal sphere of government because of varied capacity in that sphere of government. The National Department has extended technical support to a 12 municipalities in the Province to deal with capacity problems, WHILE THE Provincial department with assistance of the International Labour Organisation deals with the rest.

4. PROVINCIAL EPWP SUPPORT

a, coordination

During the reporting period, provincial steering committee sessions were convened on 20 January 2009 as part of the planning, coordination and monitoring tool and system.

12 sector meetings took place across all sectors and this is done primarily to try and harmonise operations of the sectors.

The Department together with lead Departments and Municipalities began planning for EPWP Phase 2 so that the Province can be aligned with the National plan for the period 2009/2010 to 2013/2014, since the EPWP Phase 2 framework has been approved at National Cabinet Lekgotla in January 2009.

b, capacity building activities

There is continuous interaction with implementing bodies particularly in alignment of tender documents to the specification of EPWP. 65 Provincial Government and Municipal officials underwent the EPWP reorientation programme run by the International Labour Organisation (ILO).

The ILO also conducted a 5-day workshop at Tzaneen in August 2008, on management of labour intensive construction and EPWP programmes for 30 Technical Advisors drawn from all the nine provinces of the country and officials of National Department of Public Works.

As part of skills capacity development for effective EPWP provincial coordination, 6 staff of the Department of Public Works participated in two-week courses on Employment-Intensive Investment for Sustainable Development at Turin, Italy, organized by the International Labour Organization.

Despite all efforts being made, on-going roads and water-sector Learnerships which are in their last stages of completion have apparently been stalled due to the respective municipalities' inability to provide the learners with trial projects.

A certificate handing ceremony was conducted in March 2009 where 85 officials received ILO certificates on EPWP and Labour Intensive Construction Technology for Technical Managers

c, reporting

Implementing bodies submitted their quarter 4 report and a consolidated report on meeting set target has been drawn.

d, programme awareness

Programme coordinators continued with awareness creation through different fora and addressing implementing bodies on the centrality of the EPWP to deal with poverty. The EPWP Awareness creation strategy has been finally refined and submitted to communication section for incorporation in institutions communication strategies.

Awareness sessions were held with all stakeholders on EPWP Phase 2 during the months of February and March 2009.

A 25-minute promotional video on EPWP implementation activities in the province has been developed and copies are being distributed to all stakeholders to assist in sensitization and awareness creation. Planning for the launch of the Provincial EPWP Phase 2 is underway, and it will be announced once authority has been obtained

5. MONITOR THE IMPLEMENTATION OF EPWP

a, monitor delivery of programme targets as per sector plans

Monitoring of sector performance has been done through monthly sector meetings which deliberate on day to day project implementation Data on the following was received from various implementing bodies as at the end of the fourth quarter. Number of jobs opportunities created: are **9,560** Number of Learnerships developed: are **1,587** Number of workers trained: are **1,368**

There have been challenges around training as funding from the Department of Labour has not been made available until the end of the financial year as at end of March 2009.

During the quarter under review, the EPWP unit conducted workshops on EPWP Phase 2 for stakeholder staff in the Provincial Administration and Municipalities, targeting the MIG receipts at municipal level. New targets have been set for each implementing body and will be quantified in the 2009 Division of Revenue Act.

b, Compliance to the Reporting Protocols

For the quarter with deadline for submitting reports being the 15th of April 2010, the following implementing bodies have complied to the reporting deadline as captured in the report covering the period up to end of the month of March 2008. The MS Excel reports have been obtained and for collation. Once obtained, the reports are validated on the MIS system which updates them before being and submitted.

The following implementing bodies complied with submission of reports during the reporting quarter of the financial year, it should be noted that in terms of projects for MIG, District municipalities do implement projects for local municipalities as it will be the case below. It can be said that EPWP is being implemented in all spheres of the Provincial Administration by various implementing bodies.

- Department of Public Works
- Roads Agency Limpopo Pty.Ltd.
- Department of Roads and Transport

- Department of Agriculture
- Department of Local Government and Housing
- Department of Education
- Department of Safety, Security and Liaison
- Department of Health and Social Development
- LIBSA
- Polokwane Municipality
- Mopani District Municipality
- Vhembe District Municipality
- Greater Letaba Municipality
- Capricorn District Municipality
- Waterberg District Municipality
- Sekhukhune District Municipality
- Tzaneen Local Municipality
- Maruleng Local Municipality
- Lephalale Local Municipality
- Mogalakwena Local Municipality
- Modimolle Local Municipality

6. ENHANCEMENT OF DELIVERY OF EPWP

a, enhance municipal EPWP delivery capacity

The EPWP Unit continued to conduct capacity enhancement workshops for technical and administrative staff of implementing agents (municipalities) on the principles and guidelines in the implementation of EPWP projects. During sector meetings, challenges of each individual entity are discussed and collective decisions made on how to improve. District municipalities are being assisted in the coordination of activities within their districts. It should be noted that there is varied capacity at different municipalities and until this capacity problem is resolved some of the municipalities will continue having problems of compliance.

The international Labour Organisation has successfully conducted workshop for implementing bodies' staff and certificates have been prepared and awarded to successful officials.

District municipalities are being assisted in the coordination of activities within their districts. There were several challenges around the infrastructure learnerships, and the ILO has been helpful in assisting implementing bodies with the review and technical support on their projects. A details report on the Ben Farm Road Learnership has been compiled and submitted with recommendations to the municipality and the National Department of Public Works.

b, enhance provincial EPWP delivery capacity

The EPWP Unit continued to conduct capacity enhancement workshops for administrative staff of implementing agents (provincial level) on the principles and guidelines in the implementation of EPWP projects. During sector meetings, challenges of each individual entity are discussed and collective decisions made on how to improve.

c, provision of technical training to EPWP implementing stakeholders

The EPWP Unit conducted a capacity enhancement workshop for technical and administrative staff of implementing agents on the principles and guidelines in the implementation of EPWP projects. During sector meetings, challenges of each individual entity are discussed and collective decisions made on how to improve. District municipalities are being assisted in the coordination of activities within their districts.

The International Labour Organisation technical advisors are contributing significantly in technical assistance and training of stakeholder staff. A revised training manual is in place to assist in offering structured training interventions. A copy is available on request.

d, support EPWP massification and Upscalling projects

Opportunities for upscalling EPWP have been identified and the following programmes listed below have potential for massification in the EPWP Phase 2.

- Rural access roads programme
- National School Nutrition Programme
- New Venture Creation(New Enterprise Development)
- ❶ Home Community Based Care
- National Youth Service across all sectors
- Early Childhood Development
- Land Care
- Economic and Agricultural Cooperatives
- Sanitation Projects
- O Environment and Culture projects
- Sustainable Land Based Livelihood
- Working for Waste
- Sanitation projects
- Contractor Development programmes
- Mass Participation in Sport
- Roads Upscalling
- ❶ Large Roads EPWP Projects
- Municipal Infrastructure Grant to EPWP
- Provincial Infrastructure Grant to EPWP

These programmes are based on the programme plan that has been developed and submitted to the Governance and Administration Cluster Technical Committee in September.2008

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Results of job opportunities realized on the upscalling programme are captured here under as presented by implementing bodies:

Implementation of EPWP in Limpopo:

Up-scaling/Massification Plan 2008/2009 Financial Year September 2008 – March 2009

Sector	Programme	Agency	Potential EPWP Allocation	Jobs to be create d	Jobs Created
			%		
1. Economic	Cooperatives	LimDev	100	50	0
	SMMEs for African Ivory	Economic Development Environment			
	Route	& Tourism	100	20	0
	Contractor Development	Dept of Public Works	100	40	0
2. Environment	Land Care	Dept of Agriculture & Engineering works	100	178	0
	Tshivhase/Makumbani Tea Estate	Dept of Agriculture & Engineering works	100		0
	Mass Participation	Dept of Sports Art and Culture	100	492	561
	Peolple and Parks	Dept of Economic Dev,Environment& Culture	100	125	0
	Working for Tourism	Dept of Economic Dev,Environment& Culture	100	389	0
	Working for Waste	Dept of Economic Dev, Environment& Culture	100	70	0
	Working for Waste	Feta-kgomo Local municipality	100		99
	Working for Waste	Thulamela Local Municipality	100		100
	Botanical Garden	Aganang Local municipality	100		Project on tender
	Tourism and Heritage site	Aganang Local municipality	100		Proposal has been sent for tribal resolution
	Sanitation	Mogalakwena Local municipality	100	476	416
	Greening Sekhukhune	Limpopo Department of Agriculture	2	304	188

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	BILEC	Limpopo Department of Agriculture	2,5	75	150
3.	Conventional Road				
Infrastructure	Construction	Road Agency Limpopo	100	4,141	0
	Conventional Road				
	Maintenance	Road Agency Limpopo	100	1,853	0
	Gundu Lashu Road				
	construction	Road Agency Limpopo	100	647	0
	Road				
	Rehabilitation/Upgrading-				-
	regular	Dept of Roads & Transport	100	5,171	
	Road Maintenance-				
	regular & NYS	Dept of Roads & Transport	100	2,046	
	Road Sector Upscalling	Dept of Roads & Transport	100	1,971	1,443
	Municipal Infrastructure				-
	Grant (MIG)	Dept of Local Government & Housing	50	12,211	
	Provincial Infrastructure		100		
	Grant (PIG)	Dept of Agriculture Projects		1,438	
		Dept of Education Projects	100	7,055	(
		Dept of Local Government & Housing	100	12,490	(
		Dept of Health Projects	100	7,622	
		Dept of Public Works Projects	100	751	15
		Dept of Social Development Projects	100	1,076	
		Dept of Sport, Art & Culture Projects	100	270	
		Dept of Sport, Art & Culture Projects	100	121	
				(Wome	
				n	
				Compa	
4. Social	School Nutrition	Dept of Education	100	ratives)	12 [.]
	Early Child Development		100	1001/00/	
	(ECD)	Dept of Education	100	3,720	(
	Home Community Based			-,	
	Care (HCBC)	Dept of Health	100	4,000	
	Home Community Based			,	
	Care (HCBC)	Dept of Social Development	100	1,850	
	Manyeleti Youth			,	
	Academy	Safety, Security & Liaison	100	440	(
	Integrated Sustainable				
	Human Settlement				
	(ISHS)	Local Government & Housing	100	2,600	(
Tota		<u>y</u>		60,757	3,093

Recommendation is that that any upscalling programme should be backed up financially

e, facilitate implementation of the national youth service programme

The Department of Public Works is implementing the National Youth Service Programme in the built environment. A total of 473 young people are still enrolled on the programme and are currently placed on maintenance projects for practical part of the programme. A proposal has been developed for the Department of Roads and Transport to implement the National Youth Service in Traffic Safety. The programme in mass participation in sport has kicked off in the Department of Sport Art and Culture. The Department of Public Works Limpopo has approved for a further intake of 500 young people in 2009/2010

7. EXPANSION AND IMPROVEMENT OF BENEFICIARY SELF SUFFICIENCY

a, assist implementing bodies with training needs assessment

Programme coordinators noted the EXCO decision on worker's training on EPWP projects as designed by the Department of Labour. The matter has since been taken up with the National Department of Public Works and the Department of Labour that the worker's training as it is being carried out in its current form needs to be reviewed. Progress on the matter is that the training budget which has not being spent will be made available in the next financial Year as a decision has been made between the National Department of Public Works and the Department of Labour.

b, facilitate beneficiary training on EPWP projects

Twenty six million Rands has been allocated to the Province to advance EPWP training. This funding has proved to be inadequate, if more money is allocated to the programme, the more people will have to be absorbed and receive training. There is likelihood that not all beneficiaries will receive accredited training, rather will have to be given on- the-job training. The Department of Labour has made a roll over of the training budget that was allocated in this financial year for training of more beneficiaries.

c, assist in the development of exit strategies

Exit strategies have been worked out for all four sectors of the programme and given to implementing bodies to implement and give feed back, as to whether they are assisting in giving long term sustainability to the EPWP interventions or not. It should also be noted that

since EPWP has set itself multiple objectives, some of the objectives has not been fully realised and one at hand is around training which forms the basis for exit on the programme.

8. EXPANSION AND DEVELOPMENT OF LONG TERM STRATEGIES FOR THE EPWP

a, review and evaluate impact of the EPWP on poverty alleviation

The Expanded Public Works Programme has potential for sustenance beyond 2009, as to date many beneficiaries who were enrolled on the Learnerships programme got skills and secured some form of employment, thus escaping from the poverty trap. In the review that was previously done, it was established that EPWP has met its objectives fully even if there were challenges, like the one alluded above on training of beneficiaries.

The Limpopo Provincial Administration had two awards in 7 categories of the 2008 EPWP Kamoso Awards of the Ministry of Public Works. This bears testimony that EPWP has indeed met its objectives of absorbing large numbers of the unemployed into productive work. The Province also participated in a National EPWP Seminar hosted by the Human Science Research Council and the International Labour Organisation in Pretoria, where the framework for EPWP Phase II was discussed.

b, identify and scope new areas for long term sustainability

The identification and scoping for areas for long term sustainability is continuing. In the Province the identification of the National School Nutrition as an area for long term sustainability is thought to be good, in the sense that the programme can boost the Local Economic Development programmes of municipalities if widely accepted as a catalyst for empowerment of village and township economic activity. The Limpopo Department of Economic Development and Tourism as the lead in the economic sector has been asked to research further on how to ratchet this initiative.

The other area that has been scoped is the environmental management programme of beautification, cleaning, education, food security and poverty alleviation programme piloted by LDPW and reported as part of the upscalling efforts. The other area being researched is waste management programmes, redesign of large projects to EPWP specification and the identified projects for upscalling and massification as reported earlier on.

The EPWP unit has facilitated empowerment programmes for various implementing bodies included are roads upscalling projects municipal waste management programmes, beautification, education, food security and poverty alleviation programme and ECD empowerment projects.

9. **RECOMMENDATION**

It is recommended that:

The Economic Sector Technical Committee notes the fourth quarter report in the implementation of EPWP Provincial Plan of Action of 2008/2009.

HEAD OF DEPARTMENT:

DEPARTMENT OF PUBLIC WORKS

CONFIDENTIAL Notes: